



Comprehensive  
Planning  
Council

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## DRAFT LAND USE PROPOSAL FOR THE TEMAGAMI AREA

In November of 1995, Minister of Natural Resources Chris Hodgson directed the Comprehensive Planning Council (CPC) to complete and submit its recommendations on land use for the Temagami area by March 1, 1996. Council's mandate will then expire on March 31, 1996.

While recognizing that a land use plan is of major importance to the future of the Temagami area, the Minister advised Council that, it was "...now time to bring closure to some of the Temagami issues." Council will make recommendations for: Crown land recreation, cultural heritage, fisheries, fire, forestry, landscape ecology, minerals, natural heritage, provincial parks, tourism, water and wildlife as part of the land use plan.

### What is in this package

Aside from this newsletter, CPC has provided a new version of the land use map for review, a listing of the names associated with each management area, and, zoning criteria to explain the rationale for each land use zone and its permitted uses.

## How We Arrived At This Draft Land Use Proposal

### History

The Comprehensive Planning Program (CPP) began in 1989. The focus of the first three years of the program was on the development of planning objectives, the identification of problems and issues, the production of background information bulletins, and the development of a range of land use and resource management options. In the spring and summer of 1994, the Council consulted on three possible land use scenarios.

In February 1995, the Teme-Augama Anishnabai (TAA) decided not to participate on Council any longer, pending the resolution of concerns with the Ontario Government. Council remains hopeful that these concerns can be resolved and that all segments of the aboriginal community will participate in the remaining steps of the planning process. In June 1995, Council released a status report tabloid explaining its current thinking on land use.

Since June, 1995, Council has held a number of plenary and subcommittee meetings to discuss and address a number of outstanding land use issues. Council has discussed matters such as: the headwaters of the North Lady Evelyn River; Cross Lake; old growth; access control and management; landscape ecology; and, mineral potential assessments.

### Changes to the June 1995 map

The land use map is divided into five land use zones: dark green or provincial parks; light green or proposed protected areas; yellow or special management areas; red or integrated use areas; and, purple or developed lands..

### Boundary Adjustments

Boundary changes have been made to the following management areas (MA):

- The east shore of Rabbit Lake (MA #10 on June map) to red; not necessary to be yellow since Rabbit Lake shoreline will be managed to prevent new access.
- Fourbass Lake (MA #11 on June map) to red, since it is currently road accessible in two locations.
- Cooper Lake area (MA #11 on June map) to MA #4; Matabitchuan River to MA #10.
- Lorrain Highlands (MA #12); adjustments for access controls.
- Extension of special management area around south part of Red Squirrel Lake reflects values.
- Portions of Joan and McLean Peninsulas are not part of Lake Temagami Skyline Reserve but remain as part of the Lake Temagami MA #39.
- The west shore of Obabika Lake (MA #50 on June map) has been added to Obabika Lake MA #46.
- An easily definable boundary has been redrawn for the Obabika Old Growth Area addition to the Obabika River Waterway Park.

### Introduction

by Dr. Roman Brozowski, Co-chair, CPC

### Special Management Considerations

- The North Lady Evelyn Headwaters (MA #54) reflects special mining and forestry conditions within the watershed boundaries to reflect park related values.
- MA #57 reflects both the Makobe Lake Headwaters and access controls for the two adjacent provincial parks.
- A portion of the south west shoreline of Lake Timiskaming (MA #4a) is proposed as a protected area to reflect tourism and recreation values.

### Mineral Potential Considerations

(changed due to areas having high mineral potential)

- Portions of: Cliff Lake MA #15, East Lady Evelyn Lake MA #32, McLean Peninsula Old Growth MA #40, and the Lahay Lake section of the Pinetorch MA #50, have been removed from the "proposed protected" land use category.
- Portions of the Matabitchuan MA #3 and Temagami Island MA #40 Old Growth sites are no longer proposed as protected due to pre-existing mining leases and claims.

More information on these changes is available by contacting CPC.

# Additional Information About The Draft Land Use Proposal

## Role of the Comprehensive Planning Team

The Comprehensive Planning Team has provided professional support to, and assisted Council in its deliberations on, land use. The team consists of staff from the Ministries of Natural Resources; Northern Development and Mines; Economic Development, Trade and Tourism; and Citizenship, Culture and Recreation.

Specifically, the Team has provided the following support to CPC in the development of this Draft Land Use Proposal:

- collection and analysis of background information
- identification of problems, issues and conflicts
- development of land use and resource management options
- development of the planning process
- analysis of public input
- providing advice, and reviewing and recommending on various matters arising in the planning process
- analysis of objectives and issues

## Objective Testing

CPC established 16 sets of objectives to guide the development of the Comprehensive Plan. The planning objectives were drafted following previous public consultation. The Draft Land Use Proposal has been assessed relative to these objectives to determine how well our proposal meets these objectives.

A range of land uses are reflected in the five land use classes (developed lands to parks). They have been identified as an essential component of the plan to achieve objectives. Objectives for cultural heritage, viewscapes, water management, education and fire management are essentially independent of land use. It is important to note that, in some cases, the resource management plans that will be produced once the land use direction is approved, will have an important role in determining how well some of the individual objectives can be met.

Generally the Draft Land Use Proposal allows CPC to achieve many of the planning objectives by allowing resource ex-

trative activities to occur while protecting values. The Plan also has a proposal to protect and manage Old Growth, manage for a full range of recreational opportunities, and protects Cultural Heritage sites. Angling and hunting opportunities are managed to provide a range of experiences and quality as well as non-consumptive uses, such as wildlife viewing.

### Highlights of the Objective Testing Process

#### • Socio-economic Analysis

The planning objectives imply that measures of total economic value would be used as part of a decision making framework to determine the relative value of various activities and resources.

The socio-economic analysis will not proceed due to funding and time constraints. This prevents the Council from addressing the socio-economic component outlined in many of the objectives. Despite this, Council believes that the socio-economic material already collected by the team may provide a basis for input into decision-making.

#### • Areas of High Mineral Potential

Some boundaries of light green areas shown in the June 1995 version of the proposal have been changed to reflect areas of high mineral potential and to support the objectives for mineral management.

#### • Impacts on Recreational Use

Reductions of roadless recreation areas will affect the achievement of Crown land recreation objectives specifically for: varieties of recreational use, prevention of overuse and competition for use, and increasing the economic benefits from non-resident recreational use on Crown land. The potential for crossings of all major canoe routes, except the Sugar Lake route and possibly the Pinetorch route, may result in the reduction in traditional canoeing use and experience. This may result in greater pressure being placed on wilderness and waterway parks.

#### • Cross Lake

On the land use map, Cross Lake is the only area illustrated in gray. It is an outstanding issue to be discussed as part of the issue around access to Lake Temagami. The issue is described below in terms of how access does or does not meet objectives.

Five options are being presented that deal with whether access will or will not be permitted to Cross Lake. Objective achievement is linked primarily to the provision or lack of provision of motorized access to the lake; therefore, the two options that reflect access and no access are discussed below. The third option involves motorized, but only ATV access, to the water. The fourth option provides walking trail access from the road to the lake. The fifth option involves a marine rail/cart system across the southern McLean Peninsula.

The option to provide an access point does contribute to more motorized angling opportunities. However, the fisheries objective is to provide more angling opportunities, with an emphasis on Lake Trout, but not necessarily more motorized access angling opportunities.

Increasing angling pressure due to motorized access will require more restrictive regulation which may include reduced seasons (less opportunities). This option would enhance recreational use for some, which is a Crown Land Recreation objective, while diminishing its recreational use for others.

A second option is to provide water-based access to Cross Lake from Lake Temagami access points only. This option supports the fisheries objective which is to provide diverse angling opportunities (remote boat-to high quality fisheries).

The following Crown Land Objectives would assist in meeting the objective through no access: minimizing overuse and competition for limited recreational resources; providing varieties of recreational use; and, increasing economic benefits from recreational use by non-residents. This option also supports the maintenance and enhancement of the existing tourism infrastructure on Lake Temagami, of which Cross Lake is a part.

# Outstanding Issues

## Issue Testing

The Comprehensive Planning Team has attempted to capture all of the issues that need to be addressed by CPC in the finalization of the land use plan through an analysis of the issues. Seventeen categories of issues have been identified, with a number of associated / specific sub-issues.

As the final plan is developed, specific actions and strategies will be identified for each issue and sub-issue. An Issues display will be present at the Open Houses.

### Lake Temagami Skyline

The Skyline is a special management area (yellow land use class). Commercial forestry operations will not occur in the Skyline. After March 1996, a strategy will be developed, with all interested parties, to address the issue of how to maintain pine as a major component of the skyline.

Council cannot zone the entire Skyline as protected (light green land use class) because of the existing mining lands (patents, leases and claims). A Mineral Resources Assessment (MRA) has determined that portions of the Skyline have low mineral potential and others high mineral potential. All mineral exploration activities proposed to occur on Lake Temagami or within the Skyline will be evaluated on a case by case basis. Exploration, development and mining activities that would adversely impact the aesthetics of the Skyline will not be permitted.

CPC is making arrangements to meet with representatives of specific organizations on January 12, 1996 to seek resolution on how the Skyline should be classified relative to its mineral potential, and how mineral exploration and development would be managed.

### Access to Lake Temagami

CPC has been instructed to make recommendations on authorized access to Lake Temagami. Council is making arrangements to meet with representatives of specific organizations during the week of January 15, 1996 to seek resolution on what the authorized access points should be. The meeting will examine the merits of access to Cross Lake, as well as all existing access points, including Shiningwood Bay.

### Old Growth

Approximately 89% of the Temagami District forest is comprised of the following major forest types: jack pine, spruce, balsam fir, other conifer, poplar, white birch and tolerant hardwoods. Approximately 11% of the forest is made up of red and white pine forest types, and approximately half of the 11% is classed as old growth red and white pine.

A white pine and/or red pine forest stand that is over 120 years of age is considered to be an old growth forest stand. All such stands have been mapped. A map of these stands will be on display at the Open Houses. As part of the MNR's *Conservation Strategy for Old Growth Red and White Pine Forest Ecosystems of Ontario*, several representative old growth stands were to be identified and designated for protection.

The province is divided into a number of ecological site regions and districts based on climate and dominant forest types.

The Comprehensive Planning Area is located within Site District 4E4. A total of 34 possible sites for protection were investigated throughout the Site District, 21 of which are within the Temagami Planning Area. In the June tabloid, 10 representative sites were identified. The number of representative sites has increased to 12 since 2 sites within Lady Evelyn-Smoothwater Provincial Park were incorrectly labelled as being under the jurisdiction of MNR Kirkland Lake.

Of the 21 sites investigated in the planning area, 12 representative sites are identified for protection as part of the Draft Land Use Proposal, 3 of which are in the wilderness park and 1 in Obabika River Waterway Park. The remaining 8 sites are located in the light green management areas outside of parks. The 21 sites and the 12 representative sites will also be shown on a map at the Open Houses.

In addition, a discussion paper entitled, *The Management of White Pine and Red Pine Stands for Old Growth Characteristics in Temagami District*, has been prepared for CPC by the CPP Team. The paper describes how white and red pine forest stands will be managed in Temagami since all unprotected old growth stands will be considered available for forest management. The Council needs your assistance in determining how much old growth will be protected and also invites your comments on the discussion paper. Your comments will help finalize CPC's approach to old growth white and red pine protection and management (i.e. harvesting renewal and maintenance).

## Controlled Access

The Temagami Planning Area contains a number of areas where road access is limited. These areas have been identified as "Special Management Areas" and are in the yellow land use class. While allowing resource extraction, these areas will allow for continued remote recreation and tourism away from public roads and access points.

The benefits that result from this type of management include: maintaining quality fisheries with low angling pressure; providing remote hunting opportunities; providing remote canoe tripping opportunities and backcountry trail opportunities. Economic benefits will be derived from these backcountry recreation and tourism activities.

Access will be controlled through various methods in order to continue to provide these benefits and opportunities. The public can access the yellow land use class by motorboat, canoe, trail (snowmobile and cross-country ski, hiking), aircraft, mountain bike or by horse. There are a few exceptions in yellow areas where existing use is occurring and will be allowed to continue at present levels and use patterns.

We need to know more about existing motorized access use in the yellow land use class before final decisions are made. Please tell us what areas you are presently accessing and how.

CPC is making arrangements to meet with representatives of specific organizations on January 27, 1996 to discuss how proposed access controls in the Special Management Areas (yellow land use class) would be applied in practice.

## High Mineral Potential and Proposed Protected Areas around Lady Evelyn-Smoothwater Provincial Park

Management Areas #50, 52, 53, 55, 57 and 3S complement the existing wilderness park boundary. However, the Ministry of Northern Development and Mines (MNDM), has identified high mineral potential for most of these areas. The Council needs your assistance in determining whether these areas should remain as light green or be changed to yellow.

The light green areas complement the existing wilderness park's ecological integrity. They establish natural heritage protection to sustain natural features and processes for park related values such as headwaters water quality and natural limits of ecosystems on the west and south sides of the park. These light green areas enhance wilderness recreation quality by providing a transition area between more intensively used recreation areas and the wilderness park.

For the past three years, MNDM has been aware of a type of copper mineralization previously unrecognized in Ontario. Significant copper values have been obtained from specific rock-types located immediately west of the Temagami Comprehensive Planning Area, adjacent to the Temagami Land Caution boundary. The type of mineralization is such that the potential for large-tonnage copper deposits exists. An ongoing Mineral Resources Assessment of the geology beneath the planning area indicates the specific rock-types underlie most of these proposed protected areas (light green management areas).

Specific technical data pertaining to the MRA will be available for viewing at the Open Houses scheduled for mid-January, 1996.

## Revising the Draft Land Use Proposal

Representatives of specific organizations who attend the January 27, 1996 discussion on access control and management will also be invited to attend a meeting on February 2 and 3, 1996. The intent of the February meeting is to discuss suggested revisions to the draft land use proposal and to address outstanding issues in relation to old growth; the land base for forestry, mining and recreation; roadless areas, etc.

### Scheduled Meetings

<u>Topic</u>	<u>Date</u>
• Lake Temagami Skyline	January 12/96
• Access to Lake Temagami	week of Jan. 15th
• Controlled Access	January 27/96
• Revising the Draft Land Use Proposal	February 2-3/96

### Open Houses

Temagami Arena  
January 11 and January 13/96  
(see Public Consultation section for more details)

# Public Consultation

Public consultation on the Draft Land Use Proposal will occur between January 2 and February 3, 1996. Open houses are to be held at the Temagami Arena on:

**Thursday, January 11, 1996, from 2 p.m. to 5 p.m. (Formal presentation at 2:30 p.m.)**

**Thursday, January 11, 1996, from 7 p.m. to 9 p.m. (Formal presentation at 7:30 p.m.)**

**Saturday, January 13, 1996, from 10 a.m. to 5 p.m. (Formal presentation at 11 a.m.)**

As well, a display on the Draft Land Use Proposal will be placed in the Comprehensive Planning Program's Drop-In Trailer on Lakeshore Drive in Temagami from January 15 to February 2, and will be available for viewing during normal business hours (8:15 a.m. - 4:15 p.m.). Please contact CPC to arrange a viewing time.

A video that provides an overview of Council's Draft Land Use Proposal has been prepared and will be aired at each of the open houses, and will be available for viewing at the CPP drop-in trailer. A wall-sized map depicting the Draft Land Use Proposal, along with maps providing information on particular values, and documentation on outstanding issues, will also be available for viewing.

CPC will also be meeting with a number of organizations during January, 1996 to seek resolution on the following major issues: access to Lake Temagami, including Cross Lake; management of the Lake Temagami Skyline Reserve; access control and management; and, where various land uses ought to occur, i.e. suggested revisions to the land use proposal that relate to issues such as old growth, the landbase for forestry, mining and recreational activities, roadless areas, etc. Interested persons are asked to contact CPC for more information.

All comments on the Draft Land Use Proposal should be addressed to Dr. Roman Brozowski, Co-chair, Comprehensive Planning Council, P.O. Box 189, Temagami, Ontario, POH 2H0.

**To be given consideration in the preparation of Council's land use recommendations, all comments must be post-dated no later than February 5, 1996.**

## Next Steps

Comments received at the Open Houses, written submissions and issue-specific meetings are important for assisting Council in the resolution of issues. Agreements reached at meetings with organizations on major issues will offer considerable guidance to Council in preparing its recommendations. Council will consider all this input in light of relevant public policy, the problems and issues, and its planning objectives. Decisions will be based upon how the input relates to ecological sustainability, achieving sound land use and resource management, and providing an equitable distribution of benefits.

Council's land use proposal and recommendations will be submitted to the Minister of Natural Resources on March 1, 1996. An approved land use plan for the Temagami area will be implemented on a date to be named by the Minister following March 1, 1996.

Individual resource management plans for forestry, fisheries, wildlife, parks, etc., cannot be completed by March 1996. These plans will be completed by government staff after this date, and future opportunities for public involvement will also be specified as this planning process proceeds. In particular, MNR will build upon the work that CPC has completed to-date on resource management (e.g. option development, parks issues and alternatives, a strategy for Lake Trout management).

As well, to fulfil the requirements of the new Forest Management Planning Manual, and in accordance with the Terms and Conditions for the Class Environmental Assessment for Timber Management on Crown Lands in Ontario, upon the expiration of CPC's mandate, it is MNR's intention to establish a local citizens' committee to provide advice on management planning and operational issues to the District Manager.

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A delay in the production of the new Forest Management Plan (FMP) for the Temagami Area, means that an interim plan is required to legally allow forestry activities to continue beyond March 31, 1996. The Ministry of Natural Resources, Temagami District, will be extending the term of the present Contingency Forest Management Plans (1994-1996) for the Temagami and Latchford Crown Management Units for the one-year period April 1, 1996 to March 31, 1997. The new plan is called a Contingency Plan.

Members of the Comprehensive Planning Council are providing advice for the resolution of issues raised during the development of the Contingency Plan. These members of CPC will review all public input.

A 30 day Public Review of the Draft Contingency Plan is scheduled for the period January 17, 1996 to February 16, 1996. An open house is scheduled for the Temagami Arena on Wednesday, January 17, 1996 from 2 p.m. to 5 p.m. and from 7 p.m. to 9 p.m. Members of the Planning Team and the CPC will be present to answer your questions and to record your comments. The draft plan will be on display at the Temagami District office until February 16th.

## Further Information

Further information on this Draft Land Use Proposal is available by contacting the CPC. The following documents and discussion papers are available upon request:

- CPC's general management strategy and planning objectives
- Management Area descriptions (when requesting, please specify the name and number)
- Permitted Uses Chart (that summarizes uses on all management areas)
- Access Control and Management Discussion Paper
- Temagami Recreation Area Discussion Paper
- Cross Lake Access Alternatives Discussion Paper
- A Landscape Management Approach for the Temagami Comprehensive Planning Area
- The Management of White and Red Pine Stands for Old Growth Characteristics in Temagami District
- A Conservation Strategy for the North Lady Evelyn River Headwaters System
- Private Land in the Temagami Comprehensive Planning Area

Information about Council and the public consultation process is available by contacting Paul King-Fisher, CPC Resource Co-ordinator, at 705-569-2744. Persons wishing to obtain further information about the government's Comprehensive Planning Team are invited to contact Michael Cartan, Comprehensive Planning Program Co-ordinator, Ministry of Natural Resources, at 705-569-3622. Please note the CPC/CPP offices will be closed December 27-29, 1995.

Personal information, including comments and opinions, is being collected under the authority of the Environmental Assessment Act (R.S.O. 1990, c.E.18) in order to assist CPC, with the support of the Comprehensive Planning Team, in making its recommendations, and determining further public consultation requirements, about the planning program. Unless release is consented to, personal information will be kept confidential. The CPC and MNR may use this information, unless requested otherwise, to seek public input on other studies. Comments and opinions obtained will be kept on file for use during this study and may be included in study documentation for public review.